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## EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

SPECIAL

January 12, 1988

OCA FILE.

### LEGISLATIVE REFERRAL MEMORANDUM

TO:

Legislative Liaison Officer -

Department of Defense (Brick 697-1305)	06
Department of Justice (Perkins 633-2113)	17
Department of State (Howdershell 647-4463)	25
Department of the Treasury (Carro 566-8523)	28
National Security Council	
Central Intelligence Agency	

SUBJECT: H.R. 3822, the "Intelligence Oversight Act of 1987."
In anticipation of an early February hearing, we need
your comments on this bill and identification of
recommended changes. We understand that NSC may be
convening a meeting to discuss this issue early next

week.

The Office of Management and Budget requests the views of your agency on the above subject before advising on its relationship to the program of the President, in accordance with OMB Circular A-19.

A response to this request for your views is needed no later than FRIDAY, JANUARY 15, 1988.

Questions should be referred to **Sue Thau/Annette Rooney** (395-7300), the legislative analyst in this office.

RONALD K. PETERSON FOR Assistant Director for Legislative Reference

**Enclosures** 

cc: R. Neely

A. B. Culvahouse, Jr.

M. Reed

J. Collins (Rm. 300)

SPECIAL

100TH CONGRESS 1ST SESSION

## H.R.3822

To strengthen the system of congressional oversight of the intelligence activities of the United States.

### IN THE HOUSE OF REPRESENTATIVES

**DECEMBER 18, 1987** 

Mr. STOKES (for himself, Mr. BOLAND, and Mr. McHugh) introduced the following bill; which was referred jointly to the Committees on Permanent Select Committee on Intelligence and Foreign Affairs

### A BILL

To strengthen the system of congressional oversight of the intelligence activities of the United States.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SHORT TITLE
- 4 SECTION 1. This Act may be cited as the "Intelligence
- 5 Oversight Act of 1987".
- 6 SEC. 2. Section 662 of the Foreign Assistance Act of
- 7 1961 (22 U.S.C. 2422) is hereby repealed.
- 8 SEC. 3. Section 501 of title V of the National Security
- 9 Act of 1947 (50 U.S.C. 413) is amended by striking the lan-

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1	guage	contained	therein,	and	substituting	the	following	new
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2 sections:

#### 3 "GENERAL PROVISIONS

- 4 "Sec. 501. (a) The President shall ensure that the
- 5 Select Committee on Intelligence of the Senate and the Per-
- 6 manent Select Committee on Intelligence of the House of
- 7 Representatives (hereinafter in this title referred to as the
- 8 'intelligence committees') are kept fully and currently in-
- 9 formed of the intelligence activities of the United States, in-
- 10 cluding any significant anticipated intelligence activities, as
- 11 required by this title: Provided, That nothing contained in
- 12 this title shall be construed as requiring the approval of the
- 13 intelligence committees as a condition precedent to the
- 14 initiation of such activities.
- 15 "(b) The President shall ensure that any illegal intelli-
- 16 gence activity is reported to the intelligence committees, as
- 17 well as any corrective action that has been taken or is
- 18 planned in connection with such illegal activity.
- 19 "(c) The President and the intelligence committees shall
- 20 establish such procedures as may be necessary to carry out
- 21 the provisions of this title.
- 22 "(d) The House of Representatives and the Senate, in
- 23 consultation with the Director of Central Intelligence, shall
- 24 each establish, by rule or resolution of such House, proce-
- 25 dures to protect from unauthorized disclosure all classified
- 26 information and all information relating to intelligence

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- 1 sources and methods furnished to the intelligence committees
- 2 or to Members of Congress under this title. In accordance
- 3 with such procedures, each of the intelligence committees
- 4 shall promptly call to the attention of its respective House, or
- 5 to any appropriate committee or committees of its respective
- 6 House, any matter relating to intelligence activities requiring
- 7 the attention of such House or such committee or
- 8 committees.
- 9 "(e) Nothing in this Act shall be construed as authority
- 10 to withhold information from the intelligence committees on
- 11 the grounds that providing the information to the intelligence
- 12 committees would constitute the unauthorized disclosure of
- 13 classified information or information relating to intelligence
- 14 sources and methods.
- 15 "(f) As used in this section, the term 'intelligence activi-
- 16 ties' includes, but is not limited to, 'special activity' as
- 17 defined in subsection 503(e).
- 18 "REPORTING INTELLIGENCE ACTIVITIES OTHER THAN
- 19 SPECIAL ACTIVITIES
- 20 "Sec. 502. (a) To the extent consistent with due regard
- 21 for the protection against unauthorized disclosure of classified
- 22 information relating to sensitive intelligence sources and
- 23 methods, the Director of Central Intelligence and the heads
- 24 of all departments, agencies, and other entities of the United
- 25 States Government involved in intelligence activities shall
- 26 keep the intelligence committees fully and currently informed

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1	of all intelligence activities, other than a special activity as
2	defined in subsection 503(e), which are the responsibility of,
3	are engaged in by, or are carried out for or on behalf of, any
4	department, agency, or entity of the United States
5	Government, including any significant anticipated intelli-
6	gence activity and any significant intelligence failure.
7	"(b) The Director of Central Intelligence and the heads
8	of all departments and agencies and other entities of the
9	United States Government involved in intelligence activities
10	shall furnish the intelligence committees any information or
11	material concerning intelligence activities, other than special
12	activities, which is within their custody or control, and which
13	is requested by either of the intelligence committees in order
14	to carry out its authorized responsibilities.
15	"PRESIDENTIAL APPROVAL AND REPORTING OF SPECIAL
16	ACTIVITIES
17	"SEC. 503. (a) The President may authorize the con-
18	duct of a special activity by departments, agencies, or entities
19	of the United States Government only when he determines
<b>2</b> 0	such an activity is necessary to support the foreign policy
21	objectives of the United States and is important to the na-
22	tional security of the United States, which determination
23	shall be set forth in a finding that shall meet each of the
24	following conditions:
25	"(1) Each finding shall be in writing, unless im-
26	mediate action by the United States is required and

1	time does not permit the preparation of a written find-
2	ing, in which case a written record of the President's
3	decision shall be contemporaneously made and shall be
4	reduced to a written finding as soon as possible but in
5	no event more than forty-eight hours after the decision
6	is made;

"(2) A finding may not authorize or sanction special activities, or any aspect of such activities, which have already occurred;

"(3) Each finding shall specify each and every department, agency, or entity of the United States Government authorized to fund or otherwise participate in any significant way in such activities: Provided, That any employee, contractor, or contract agent of a department, agency, or entity of the United States Government other than the Central Intelligence Agency directed to participate in any way in a special activity shall be subject either to the policies and regulations of the Central Intelligence Agency, or to written policies or regulations adopted by such department, agency or entity, in consultation with the Director of Central Intelligence, to govern such participation;

"(4) Each finding shall specify whether it is contemplated that any third party which is not an element of, or a contractor or contract agent of, the United

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1	States Government, or is not otherwise subject to
2	United States Government policies and regulations,
3	will be used to fund or otherwise participate in any sig-
4	nificant way in the special activity concerned, or be
5	used to undertake the special activity concerned on
6	behalf of the United States;
7	"(5) A finding may not authorize any action that
8	would violate any statute of the United States.
9	"(b) To the extent consistent with due regard for the
10	protection from unauthorized disclosure of classified informa-
1	tion relating to sensitive intelligence sources and methods,
2	the Director of Central Intelligence and the heads of all de-
13	partments, agencies, and entities of the United States Gov-
14	ernment involved in a special activity shall keep the intelli-
15	gence committees fully and currently informed of all special
16	activities which are the responsibility of, are engaged in by,
17	or are carried out for or on behalf of, any department,
18	agency, or entity of the United States Government, and shall
19	furnish to the intelligence committees any information or ma-
90	terial concerning special activities which is in the possession,
21	custody or control of any department, agency, or entity of the
22	United States Government and which is requested by either
23	of the intelligence committees in order to carry out its
24	authorized responsibilities.

"(c)(1) The President shall ensure that any finding ap-1 proved pursuant to subsection (a) shall be reported to the  $\mathbf{2}$ intelligence committees as soon as possible after such approval and prior to the initiation of the special activity authorized by the finding: Provided, That if the President determines it is essential to limit access to the finding to meet extraordinary circumstances affecting vital interests of the United States, such finding may be reported to the chairmen and ranking minority members of the intelligence committees, the Speaker and minority leader of the House of Representatives, and the majority and minority leaders of the Senate. In either case, a copy of the finding, signed by the President, shall be 13 provided to the chairman of each intelligence committee. Where access to a finding is limited to the Members of Congress identified above, a statement of the reasons for limiting such access shall also be provided. "(2) In circumstances where time is of the essence and 17 the President determines that it is important to the national security interests of the United States to initiate a special 19 activity before the notice required by paragraph (1) can be given, such activity may be initiated without such notice. 21 "(3) The President shall ensure that notice of a special 22 activity undertaken pursuant to paragraph (2) is provided to the intelligence committees, or to the Members of Congress 24 identified in paragraph (1), as soon as possible, but in no

- 1 event later than forty-eight hours after the special activity
- 2 has been authorized pursuant to subsection (a). Such notice
- 3 shall be accompanied by a statement of the President setting
- 4 forth why time was of the essence and why proceeding pursu-
- 5 ant to paragraph (2) is important to the national security in-
- 6 terests of the United States.
- 7 "(d) The President shall ensure that the intelligence
- 8 committees, or, if applicable, the Members of Congress speci-
- 9 fied in subsection (c), are notified of any significant change in
- 10 a previously-approved special activity, or any significant un-
- 11 dertaking pursuant to a previously approved funding, in the
- 12 same manner as findings are reported pursuant to subsection
- 13 (c).
- 14 "(e) As used in this section, the term 'special activity'
- 15 means, with respect to the Central Intelligence Agency, op-
- 16 erations in foreign countries other than activities intended
- 17 solely for obtaining necessary intelligence, and, with respect
- 18 to any other department or agency of the United States, any
- 19 activity conducted in support of national foreign policy objec-
- 20 tives abroad which is planned and executed so that the role of
- 21 the United States Government is not apparent or acknowl-
- 22 edged publicly, and functions in support of such activity, and
- 23 does not include activities to collect necessary intelligence, or
- 24 diplomatic activities carried out by the Department of State
- 25 or persons otherwise acting pursuant to the authority of the

- 1 President. A request by any agency or department of the
- 2 United States to a foreign country or a private citizen to
- 3 conduct a special activity on behalf of the United States shall
- 4 be deemed to be a special activity.
- 5 "(f) No special activity may be conducted if it is intend-
- 6 ed to influence United States political processes, public opin-
- 7 ion, policies, or media.".
- 8 SEC. 4. Section 502 of title V of the National Security
- 9 Act of 1947 (50 U.S.C. 414) is redesignated as section 504
- 10 of such Act, and is amended by deleting "501" in subsection
- 11 (a)(2) of such section and inserting in lieu thereof "503", by
- 12 striking "Appropriated funds" at the beginning of such sec-
- 13 tion and inserting in lieu thereof "Funds", and by adding the
- 14 following new subsection (d):
- 15 "(d) No funds appropriated for, or otherwise available
- 16 to, any department, agency, or entity of the United States
- 17 Government, may be expended, or may be directed to be ex-
- 18 pended, for any special activity, as defined in subsection
- 19 503(e), unless and until a Presidential finding required by
- 20 subsection 503(a) has been signed or otherwise issued in
- 21 accordance with that subsection.".
- 22 Sec. 5. Section 503 of title V of the National Security
- 23 Act of 1947 (50 U.S.C. 415) is redesignated as section 505
- 24 of such Act, and subsection (a)(1) of such section is amended

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- 1 by adding, "or any aggregation of defense articles or defense
- 2 services," after "service".

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